



Youth Justice Plan 2012 - 2013



The Youth Justice Service has undergone significant structural changes in the last year to ensure it is well placed to respond to the challenges posed by budgetary and policy changes, and during this time it has benefited from the strong and effective governance proved by its Partnership Board.



CHAIR'S FOREWORD

The co-location and integration of the Service with other key youth provision in the city has ensured that the statutory services provided to young people within the criminal justice system are complemented by a range of both preventative and additional interventions that can be coordinated to the benefit of the city's young people.

This places the Youth Justice Service at the heart of Sheffield's integrated approach to the needs of young people, resulting in the Service leading for the city in respect of the Ending Gang and Youth Violence programme, and specific areas of the Looked After and Adopted Children's Strategic Plan. In addition, it contributes to other key strategic themes such as the Building Successful (Troubled) Families Programme.

STRATEGIC CONNECTION

The location of the Partnership within Children, Young People and Families Services ensures that it provides a strategic connection with wider service provision for children and young people, as well as a close working relationship with the city's Community Safety Partnership, and a number of

other important Partnership Boards, including the Safeguarding Children Board and the 0 – 19+ Partnership Board.

The continuing commitment of partners to the Youth Justice Service is manifested not only through their attendance and positive contributions at Partnership Board meetings, but also through their financial contributions to the operation of the Service.

CHALLENGES AHEAD

The Board is, however, well aware of the significant challenges that lie ahead, not only in the planned changes to the national funding formula, the relocation of some budgets to the Police and Crime Commissioner and the transfer of the full cost of remands to local authorities, but also in the financial pressures faced by statutory partners, which is already beginning to result in reduced contributions to the Youth Justice Service and which will, in preparation for the next financial year, require a fundamental re-assessment of how the service is funded and therefore how it operates.

The Partnership Board is preparing to address these challenges, which has been aided by the restructuring of Youth Justice that has already been undertaken. In addition, it will continue to contribute to wider agendas such as developments in the Sheffield City Region, the preparations being made in advance of the election of the Police and Crime Commissioner, and the work of the Head of Service in informing the work programme of the Local Criminal Justice Board.

ROBUST COMMITMENT

The Partnership will, throughout the inevitable period of change that it faces, retain its robust commitment to its role in supporting and challenging the performance of the Youth Justice Service. In this respect it will continue to monitor and review the targets set in this plan, including the nationally monitored performance measures that are also overseen by the Youth Justice Board.

Tony Tweedy
Director for Lifelong Learning, Skill & communities
Chair Sheffield Youth Justice Service Partnership Board

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2011/12 provided another significant year of change and development for the Sheffield Youth Offending Service with one such change being the restructuring and renaming of the service to the Youth Justice Service (YJS).

The restructure, implemented in March 2012, involved contract changes for all Youth Justice staff enabling the service to develop delivery and extend its services across an 8 – 8 six day working week.

INTRODUCTION TO THE 2012/13 YOUTH JUSTICE PLAN

Another significant benefit of the wider Integrated Youth Services restructure has been the establishment of new targeted Community Youth Teams (CYTs) delivering key Prevention Services to young people at risk of Anti-Social Behaviour and crime, as well as at risk of, or not being engaged in education, training and employment.

COMMUNITY BASED RESPONSE

The new Community Youth Teams are aligned with Children and Families Multi Agency Support Team (MAST) areas and are able to provide a community based response to first tier 'pre court' offending behaviour through the

range of staff seconded into the teams which include Police, Local Authority Youth Crime Prevention staff, Sheffield Futures Targeted Youth Advisors and Youth Workers and specialist health staff.

Within the year Sheffield YJS has also contributed to a HMIP Thematic Inspection considering the effectiveness of multi-agency assessment and interventions for young people convicted of sexual offending, led on the county wide negotiations with the Police Authority regarding funding contributions and transitional planning for the forthcoming Police and Crime Commissioners, and submitted a successful bid that saw Sheffield adopted into the cross

government programme on Ending Gang and Youth Violence.

In addition to restructuring, the Service has also successfully relocated to join a wide range of Youth Services delivering from a single youth resource based in a prime location in the city centre, Star House.

EARLY SUCCESSES

This move has already provided some early successes with regards to further joined up working between the multi-agency sexual exploitation service, counselling services, Forensic Child and Adolescent Mental Health Services and Targeted Youth Advisors.

MARKED IMPROVEMENT

Feedback from young people accessing the YJS has been overwhelmingly positive, and staff report a marked improvement with engagement and behaviour working within this new setting.

This annual Youth Justice Plan sets out a range of performance information that demonstrates both the successes to be built on, along with the challenges and priorities for the year ahead.

The Service is preparing for key changes within the coming year, including the revision of National Standards, changes to the YJB Effective Practice grant, local

partnership funding arrangements, devolvement of remand costs for all young people and the development of Police & Crime Commissioners, to name a few.

SAFE AND SECURE

Throughout this changing year, and onwards, the YJS will continue to ensure that the principal aim of the Youth Justice System, as set out within the Crime and Disorder Act 1998, to prevent offending and re-offending by children and young people, remains a key priority within the city partnership.

This work will continue to be overseen by the Youth Justice Board (YJB) whose primary

purpose is 'to work to prevent offending and re-offending by children and young people under the age of 18, and to ensure that, where required, custody for them is safe, secure and addresses the causes of their offending behaviour.'

Joel Hanna
Service Manager
Sheffield Youth Justice Service



1 RESOURCING AND VALUE FOR MONEY



Funding for the Youth Justice Service for 2012/13 is made up with contributions from the four local statutory partners, the YJB Effective Practice grant and a new single year arrangement for a small contribution from the Police Authority.

The service also oversees the local authority cash limit provided to meet the contribution for remanded young people under arrangements which the YJB intend to change from April 2013. The contributions that make up the overall Youth Justice Service budget can be seen in the table set out below.

The levels of partnership contributions, and the agreed formula for maintaining equitable contributions, were established a number of years ago by the partnership. This established method of agreeing annual contributions provided a guarantee that any disinvestment from one partner would cause proportionate disinvestment by the remaining three.

AGREED FUNDING

For 12/13 each of the statutory partners were asked for an early indication on agreed funding contribution, though due to external pressures and the timing of its board, South Yorkshire Probation Trust were unable to confirm their agreed contribution until 1st May 2012. For 12/13 South Yorkshire Probation Trust have taken a decision to reduce its contribution across all South Yorkshire YOTs by 2.08% which, when combined with increased staffing costs for seconded workers, has resulted in a 7.6% cash reduction for 2012/13 for Sheffield.

Given the agreed formula across the partnership that each partner will

consider disinvestment equal to the lowest partner, the over all impact of this 2.08% will be magnified to each partnership contribution, and equates to a £38,599 reduction. Furthermore the Probation Trust has indicated that it wishes to revisit the funding formula, initially adopted by all YOTs across the county, and will be working with service managers over the autumn to review these arrangements.

PREPARE SERVICES

With regard to the Effective Practice grant from the YJB, all services have been advised that as from 2013/14 the funding element previously streamed through the YJB from the Home Office will instead be allocated to the Police and Crime Commissioners. In order to prepare services for this change the Home Office decided that it would allocate a percentage of their Youth Justice grant this year to Police Authority areas. Sheffield YJS made representations on behalf of all South Yorkshire Youth Justice Services to the Police Authority, and has been successful in agreeing that this element of funding be pass-ported back.

A key priority for this year will be to ensure that the Service contributes to the development of the emerging Police and Crime Panels, and to provide information and evidence for the incoming Police and Crime Commissioner as to the value of Substance Misuse and Prevention Services currently funded with this element of grant. These representations are being made through the Local Community Safety Partnership and the Local Criminal Justice Board where the Service Manager has a seat on both boards.

EARLY INDICATIONS

As last year, the central grant from the YJB remains in the form of a single non-ring fenced Youth Justice grant to the local authority, which remains targeted solely for the purposes of the Youth Justice Service. Work is on-going at a national level with the YJB and government in relation to their commitment to revising the funding levels and formula for distributing funding to Youth Offending Teams. Early indications are that Youth Justice grant will be significantly reduced from 2013/14, and therefore a key priority

for this year will be to engage in this consultation and ensure that planning for 2013 onwards begins early with partners.

All commissioning, contracting and procurement arrangements for the service are supported through a specialist team within the services

area of Children, Young People and Families (CYPF), which ensures that contracts are based on best value and are effectively monitored.

JOINT CONTRACTING

A key benefit of this arrangement is that costs for specialist contracting and

procurement needs are shared across services. The YJS has also established joint contracting where appropriate with other county Youth Offending Teams, and within the authority, thereby ensuring that services are contracted at best value and in an efficient way.

YOUTH JUSTICE SERVICE PARTNERSHIP FUNDING FOR 2012/13

Agency	Staffing costs (£)	Payments in kind – revenue (£)	Other delegated funds (£)	Total (£)
Police	172,800	100,397		273,197
Probation	161,173	108,929		270,102
Health	53,960	127,584		181,544
Local Authority	1,322,324	-176,000		1,146,324
YJB			1,268,589	1,268,589
Police Authority Allocation			69,505	69,505
Total				3,209,261

2 STRUCTURES & GOVERNANCE

The YJS continues to sit within the Children, Young People and Families (CYPF) portfolio within the City Council, and is located within the Integrated Youth Services (IYS) within the Lifelong Learning, Skills and Communities (LL & S&C). The YJS takes strategic direction from both the 0 – 19+ Children's Partnership and the Safer and Sustainable Communities Partnership.

In addition to membership of these two key partnerships, the YJS is a statutory member of the Sheffield Safeguarding Children's Board.

The YJS Partnership Board continues to be chaired by the Director of LL,S&C and membership includes senior representatives from all statutory partners alongside key third sector youth service providers, representatives from HMCTS, the Youth Court Panel chair, Sheffield Safeguarding Children's Service and Sheffield Safer and Sustainable Communities Partnership.

RELATIONSHIPS

These relationships ensure that the YJS Partnership Board is accountable, consistent and contributes to wider strategies regarding children and young people, crime and antisocial behaviour.

The YJS Service Manager works closely with the Community Youth

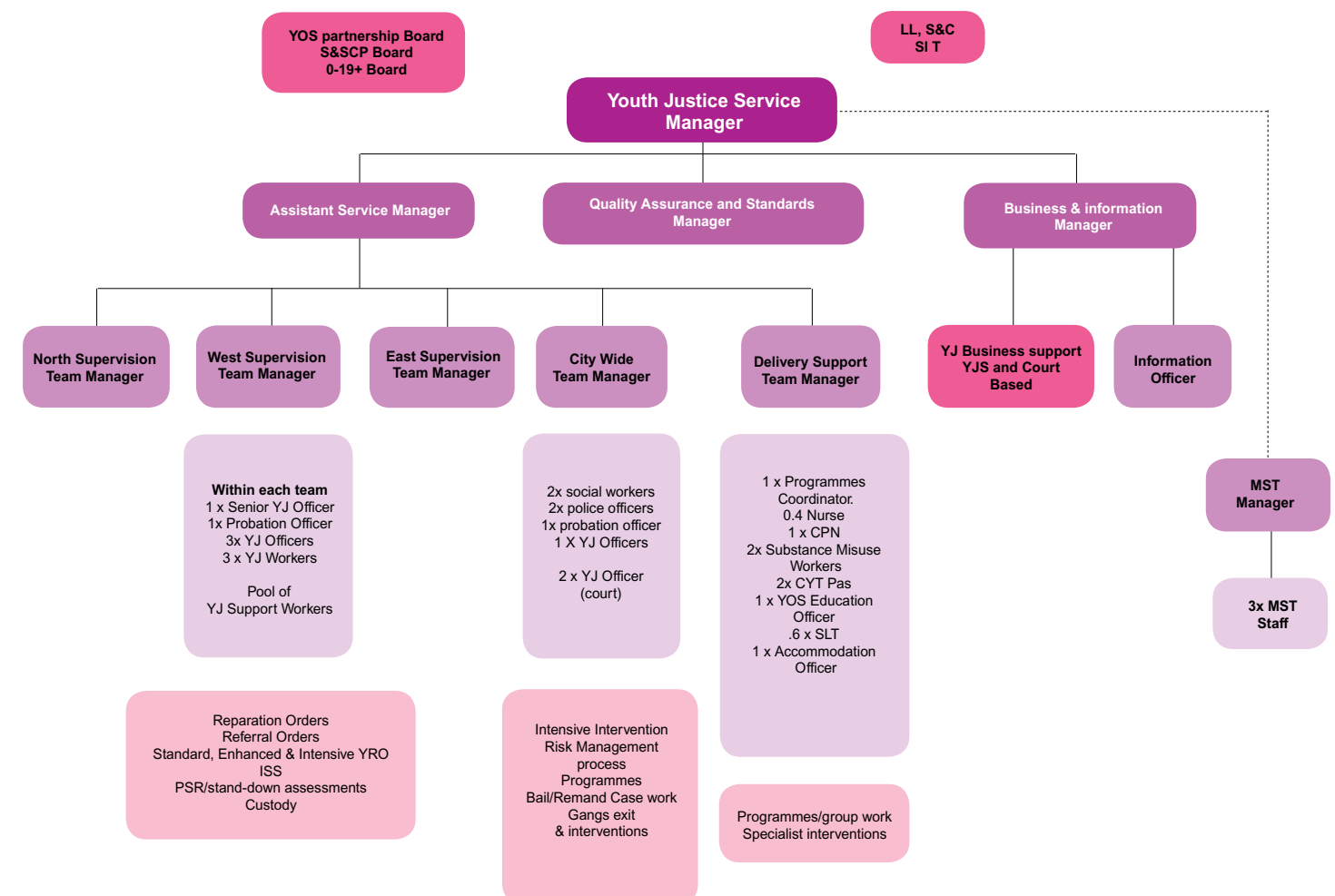
Teams to ensure that delivery of core Prevention Services aimed at continuing the success of reducing First Time Entrants is effectively monitored and reported to the board.

The membership of the YJS Partnership Board outlined above ensures that the board is well placed to discharge its responsibilities which include:

- Delivering the principal aim of reducing offending and re-offending
- Strategic performance oversight
- Ensuring the effective delivery of justice services for children and young people
- Accountability and representation of youth justice issues within the local authority
- Ensuring that children and young people involved in the youth justice system have access to

universal and specialist services delivered by partners and other key agencies

- Ensuring local authorities discharge their duties under the Children Act 1989, in particular those in Schedule 2, paragraph 7, to:
- Discourage children and young people within their area from committing offences
- Take reasonable steps designed to reduce the need to bring criminal proceedings against children and young people in their area
- Avoid the need for children within their area to be placed in secure accommodation.



3 PARTNERSHIP ARRANGEMENTS

The Youth Justice Service continues to enjoy a strong and effective partnership at a Partnership Board level and this is further replicated within the service with regards to delivery.

The mix of funding and staff deployment from the statutory partners ensures that there is effective and meaningful partnership working between Health, Probation, Social Care and Police services and key third sector organisations within the city.

The services relocation into Star House as set out in the introduction to this plan ensures that the service is best placed to maximise close working relationships with other key youth provision in the city, including the sexual exploitation services, youth counselling services and targeted youth advisory service.

KEY PANELS

The YJS Service Manager also holds a seat on key panels and boards within the city, and across the region including the Local Criminal Justice Board, Children's Trust Panel and Integrated Offender Management group.

The service is currently in the process of linking more closely with the three other county Youth Offending Teams to ensure that where appropriate resources are shared and contracts joined to deliver consistent, best value and high quality services.

JOINT COMMISSIONING

Sheffield YJS has now jointly commissioned its Restorative Justice, Victim and Appropriate Adult services with two other county services, and hopes to extend this further over the next year.

It is hoped that these joint commissioning and delivery arrangements become part of the specific services that may be commissioned through the new Police and Crime Commissioners arrangements from 2013/14.

The service has also taken a lead role in developing the strategy for the cities Ending Gang and Youth Violence work, and the Service Manager is the joint lead manager for the city, together with the Head of the Safer and Sustainable Communities services.

As set out below, violent offending and the often consequent use of custody remain key priorities for this year.

POTENTIAL BENEFITS

At the time of setting out this plan discussions are on-going between partners as to the potential benefits of establishing a joint team based within the YJS service, linked to the Integrated Offender Management team, to work with young people between the ages of 16 to 24 convicted of violent offences and/or identified as at risk.

4 RISKS TO FUTURE DELIVERY

As set out above, 2012/13 is in many ways a transitional year towards a number of significant anticipated changes set to take place in 2013/14. Some of these key changes are, for example, devolved custody costs, arrangements for the police and crime commissioners, revised national funding formula and change to the local funding arrangements, present a number of risks and challenges to future delivery.

The Partnership Board agenda will be set around these themes in order to ensure that the service is best placed to meet these demands, and position itself to maintain effective delivery based on key priorities for the city.

The service and its Partnership Board are in the process of setting out the agreed compact National Standards it is to adopt for the remainder of the year under the 'freedoms and flexibility to trial' set out by the YJB.

EXPECTATIONS

Work has begun within the service to set out local case management guidance that ensures that expectations for practitioners and managers are clear.

In order to support this process, and the ongoing quality assurance and standardisation of Effective Practice within the service, the Partnership Board have agreed to the establishment of a Quality Assurance and Standards Manager post within the new service structure.

As set out within section 1 above, a key risk to future service delivery has been identified in relation to the various anticipated changes to funding.

KEY AREA PRIORITIES

A key priority for the service will be to ensure the service is engaged within consultation, and is promoting its role in relation to key area priorities and performance e.g. for the incoming PCC, whilst developing a risk analysis/assessment based on possible scenarios for reduced funding.

BUDGETARY SCENARIOS

The YJS partnership board has retained its Independent Financial Adviser to provide independent scrutiny and advice in relation to budgetary scenarios.

Another key area of risk for the authority and YJS is the planned devolvement of custody costs due to begin with the transfer of remand costs due in the first phase in 2012/14.

The YJS is working together with partners including Children and Families, the Youth Court Bench, Crown Prosecution Service and South Yorkshire Police to identify, and develop, credible safe alternatives to secure remand for young people.

OVERALL PERFORMANCE

Whilst the service can show some progress against this target, as overall performance over 2011/12 has shown a 30.6% reduction on the use of secure remand, more work needs to be undertaken to understand the profile of those being remanded.

Sheffield, like the majority of other Youth Justice Services nationally, has seen a reduction in the number of young people coming before the Courts and entering the Criminal Justice System for the first time.

The reduction in Youth Court sentences, by 13% from the previous year, is a welcome reduction and has enabled the service to re-profile resources to ensure that teams are effectively structured to meet the demands and challenges presented by the young people and families that continue to enter the Court system.

5 PERFORMANCE FOR 2011/12

The reduction of first time entrants, together with the effective targeting and engagement of young people at risk of entering the criminal justice system, has enabled the newly established Community Youth Teams to develop multi agency services focussed on preventative interventions.

PERFORMANCE

As expected, and again mirrored nationally, the Youth Justice Service has begun to see a change in performance as previous measures would have been distorted by the inclusion of those young people less likely to reoffend, and presenting with less complex needs, risks and vulnerabilities that require intensive intervention.

NATIONALLY MONITORED PRIORITIES

The YJS Partnership Board review performance in relation to the three nationally monitored priorities reported by the Youth Justice Board, and the agreed local set of priorities monitored within the city.

The three nationally monitored performance measures, First Time Entrants, Use of Custody and Recidivism, continue to be monitored by the YJB and are reported on a quarterly basis to the Service Manager and the Chair of the Partnership Board.

GREEN RATED SERVICE

The YJB no longer provide quarterly risk profiling reports for services that show a RAG rating of 'Green' or above against the 3 performance outcome measures. Sheffield remains a 'green' rated service across all three monitored areas.

19 PROVEN RATE OF RE-OFFENDING

Whilst performance in relation to the proportion of offenders who re-offend is declining, as reported by the YJB, it is important to note that the number of offenders in the cohort continues to reduce year on year, as does the number of offenders who re-offend, together with the number of re-offences committed.

TARGET FOR 2012/13 (NATIONALLY MONITORED)

The measure for reoffending has changed from that previously set out in last year's annual Youth Justice Plan, and is now shown as a 'binary' reoffending rate.

The Service is currently working with the Local Criminal Justice Board to develop a local system of monitoring and recording re-offending to enable quicker local reporting and identification of risk groups within

the Youth Offending cohort. The Service continues to use the YJB reoffending toolkit to provide the ability to interrogate the data around the reoffending population in relation to age, gravity of offending, instances of offending, assessed level of needs etc.

Our target for 2012/13 has been agreed by the board at 33.4 under the new measure, based on the average of the previous five years reported under the new measure.



43 YOUNG PEOPLE SENTENCED TO CUSTODY

The end of year performance, when shown against that of 2010/11, shows a decrease both in percentage and real terms. Previously performance against this measure had been based on the percentage of young people sent to custody of all those sentenced by the Courts.

As the Youth Court cohort continues to decrease, the number of those receiving custodial sentences show a slower decrease, with the result being that a significantly higher percentage rate is shown.

The Service has, therefore, focused on actual numbers of young people receiving custodial sentences along with the rate of custody per 1,000 young people (general population) as shown below.

As shown in the table below, performance has declined when considered against 2010/11, however, when set against previous years the performance is below the average across the five years. When considered within the context of the core city averages, which is 1.35 per 1,000, Sheffield's performance is rated as 'green' by the YJB.

TARGET FOR 2012/13(NATIONALLY MONITORED)

The use of custody is a necessary and proper Court outcome for a small number of young people that present a risk to the Community. The Service is currently working together with Partners to develop the joint resources and interventions available for engaging young people between

16 – 24, and at risk of, or convicted for violent behaviour.

It is anticipated that these development have impacted on the use of custody. The Service is also developing breach and engagement processes based on the learning from the pilot areas from the YJB's reinvestment pathfinder, and hopes to see similar reductions in custody as those realised within West Yorkshire by intervening earlier in cases where engagement is slipping.

With these factors in mind the Partnership Board has agreed a performance target of 1.00 per 1,000 for 2012/13.

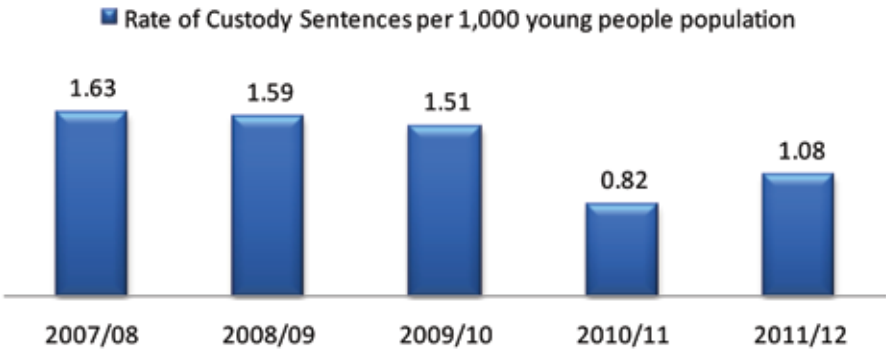
REOFFENDING

NI 19 Rate of proven reoffending young people who offend by	Jan 2008 to Dec 2008	Oct 2008 to Sep 2009	Jan 2009 to Dec 2009	Apr 2009 to Mar 2010	Jul 2009 to Jun 2010	Percentage difference from Jan 2008
Number of offenders in cohort	1,607	1,495	1,419	1309	1177	-26.76%
Number of Re-offenders	528	490	483	448	428	-18.94%
Number of re-offences	1,497	1,315	1,275	1210	1180	-21.18%
Proportion of offenders who re-offend (%)	32.9%	32.8%	34.0%	34.2%	36.4%	3.50%
Average number of re-offences per re-offender	2.84	2.68	2.64	2.70	2.76	-2.82%
Average number of re-offences per offender	0.93	0.88	0.90	0.92	1.00	7.00%
Average number of previous offences per offender	1.90	1.99	1.96	2.70	2.32	22.11%

SENTENCES TO CUSTODY

	2007/08	2008/09	2009/10	2010/11	2011/12
Number Of Sentences to Custody	76	74	70	39	50
Rate of Custody Sentences per 1,000 young people population	1.63	1.59	1.51	0.82	1.08

Rate of Custody Sentences per 1,000 young people population



FIRST TIME ENTRANTS (FTE) TO THE YOUTH JUSTICE SYSTEM

Performance in relation to young people entering the Criminal Justice System is measured by using data from PNC, which is verified by the YJS. Like many other areas, Sheffield has continued to see a further reduction on this target.

As described above, the Service has recently restructured, which has involved the Youth Crime Prevention Teams moving to become part of the wider targeted Community Youth Teams.

The primary focus of these teams remains Youth Crime Prevention, and reducing the number of young people Not Engaged in Employment, Education or Training (NEET).

The Service Manager for the new Community Youth Teams has been invited to become a member of the YJS Partnership Board to report performance directly, and to enable the YJS Service Manager, and Board members to continue to monitor performance.

The table set out below shows a continued reduction FTEs.

TARGET FOR 2012/13 (NATIONALLY MONITORED)

First Time Entrants to the Criminal Justice System continues to be a national performance measurement monitored by the YJB.

The YJS Partnership Board have agreed that an additional measurement of performance will track the numbers of FTEs appearing at Court, and also those receiving Prevention and Restorative Justice interventions who go on to offend.

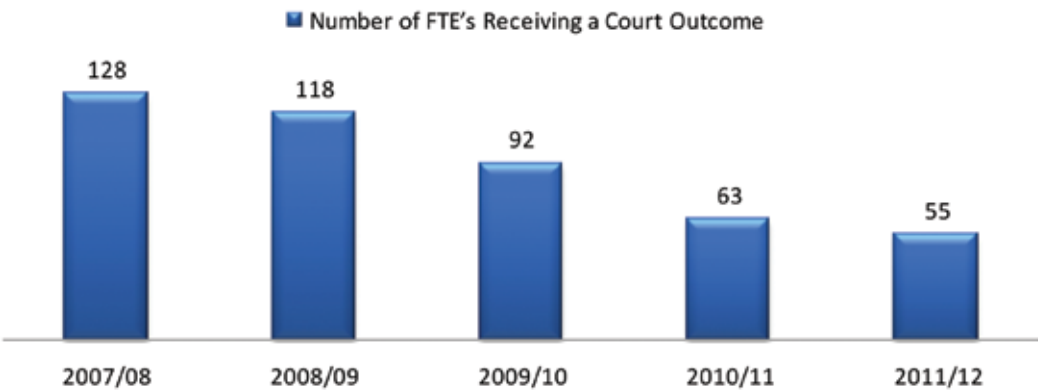
The YJS Partnership Board has agreed a target to reduce First Time Entrants target by a further 10% for 2012/13.



FIRST TIME ENTRANTS TO THE YOUTH JUSTICE SYSTEM

	2007/08	2008/09	2009/10	2010/11	2011/12
Number of FTE's	1049	888	709	393	279
Actual difference from previous year	331	-161	-179	-316	-114
Percentage difference from previous year	3%	-16%	-11%	-45%	-29%

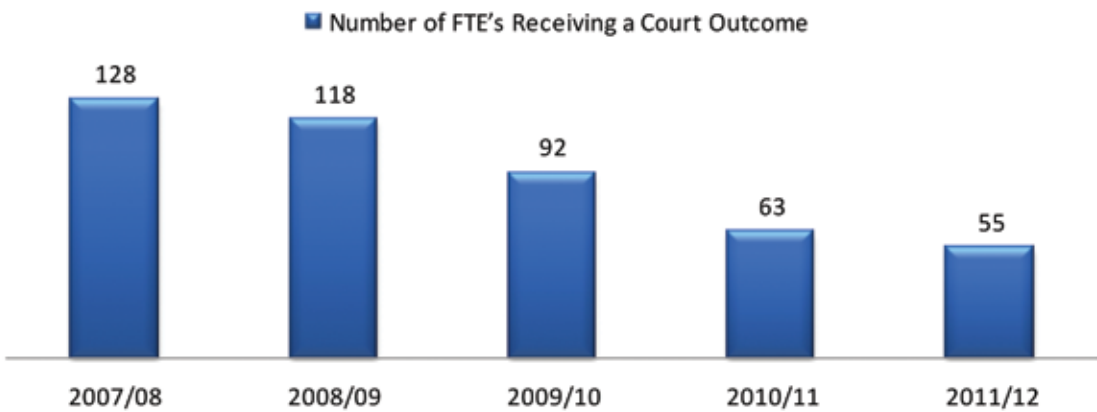
Number of FTE's Receiving a Court Outcome



FTEs RECEIVING A COURT OUTCOME

	2007/08	2008/09	2009/10	2010/11	2011/12
Number of FTE's Receiving a Court Outcome	128	118	92	63	55
Actual difference from previous year	8	-10	-26	-29	-8
Percentage difference from previous year	7%	-8%	-22%	-31%	-13%

Number of FTE's Receiving a Court Outcome



PROPORTION OF BME YOUNG PEOPLE IN YOUTH JUSTICE SYSTEM

Our 2011/12 target for disproportionality was set in line with the local demographic for Sheffield, which is 21.5%. However, the indicator consists of separate figures for each of the ethnic groups rather than a single figure for the overall BME group, otherwise the under-

represented groups counter-balance the over-represented groups, giving the false impression that there is no over-representation of particular BME groups.

Ethnicity categories at 5+1 level are used for reporting to the YJB, since figures for 16+1 categories would be too small to allow meaningful analysis. The table below shows how

the Youth Offending cohort in the city has changed over the past three years alongside the changing demographic of the 10 – 17 population.

The table below shows overrepresentation, based on demographic of the city, within the white, black and mixed category of young people, with mixed being the most significantly overrepresented.

LOCAL PRIORITIES / PERFORMANCE MEASURES

	% of Youth Justice pop. In 2009/10	% of General pop. In 2009/10	% of Youth Justice pop. In 2010/11	% of General pop. In 2010/11	% of Youth Justice pop. In 2011/12	% of General pop. In 2011/12	% Difference of Youth Justice pop. Between 2009 and 2012	% Difference of General pop. Between 2009 and 2012
White	79.00%	76.30%	78.90%	75.70%	75.50%	74.90%	-3.50%	-1.40%
Mixed	7.10%	3.80%	7.20%	3.90%	10.00%	4.20%	2.90%	0.40%
Asian	5.70%	7.70%	6.00%	8.00%	6.60%	8.30%	0.90%	0.60%
Black	7.10%	4.30%	6.30%	4.40%	6.20%	4.40%	-0.90%	0.10%
Chinese	1.10%	2.40%	1.60%	2.50%	1.60%	2.70%	0.50%	0.30%

Another key consideration for the YJS Partnership is at what stage in the Youth Justice System does disproportion representation feature. The tables of data set out below show that over the last three years there has been some movement across the tiers of criminal justice disposals.

Within the BME cohort of young people there is an increase in both the pre-court and community sentences disposals over the last year, along with a reduction to 39.5% of custodial sentences from 41.3% the previous year. However, the data continues to reflect an overall overrepresentation of BME young people being sentenced to custody.

The YJS is currently refreshing it's Race Equality Action Plan within the service to focus attention on reducing disproportionality of BME groups, and develop interventions and training for front line staff on direct work with BME young people to maximise engagement.

The Service has also adopted the Youth Justice Board's disproportionality tool kit which is designed to show trends and characteristics in groups of young people to support effective targeting and interventions.

Work is continuing within the newly established Community Youth Teams to maintain the increase in referrals to Prevention Services, and to ensure that

we provide an appropriate service to BME young people within all aspects of Youth Crime Prevention. It is clear that there are aspects to this issue that continue to be much wider than the YJS, and relate to broader issues of achievement, attainment and aspirations of BME young people across the city, and a joined up approach with other Partners may assist in making some inroads into this area.

The Youth Justice Service will continue to work with Partners across the Safer and Sustainable Communities Partnership and Lifelong Learning, Skill and Communities services to reduce the over representation of BME young people specifically within custody.

Ethnicity 2009/10	Community penalties	Custodial	First-tier	Pre- Court	Grand Total
White	79.8%	62.5%	80.3%	80.2%	79.5%
Mixed	11.7%	23.6%	8.7%	4.2%	7.9%
Asian or Asian British	1.8%	2.8%	3.2%	7.5%	4.7%
Black or Black British	6.4%	9.7%	7.4%	6.2%	6.8%
Chinese	0.3%	1.4%	0.4%	1.7%	1.0%

Ethnicity 2010/11	Community Penalties	Custodial	First Tier	Pre-Court	Grand Total
White	81.3%	58.6%	78.9%	79.2%	78.5%
Mixed	6.3%	27.6%	9.5%	5.2%	8.0%
Asian or Asian British	7.8%	3.4%	5.1%	6.3%	5.8%
Black or Black British	4.7%	10.3%	4.9%	7.7%	6.3%
Chinese	0.0%	0.0%	1.6%	1.6%	1.4%

Ethnicity 2010/11	Community Penalties	Custodial	First Tier	Pre-Court	Grand Total
White	78.3%	60.5%	80.1%	72.7%	75.5%
Mixed	12.5%	11.6%	7.4%	10.9%	10.0%
Asian or Asian British	4.2%	4.7%	5.6%	9.2%	6.6%
Black or Black British	4.2%	20.9%	4.6%	5.9%	6.2%
Chinese	0.8%	2.3%	2.3%	1.3%	1.6%

TARGET FOR 2012/13 (LOCALLY MONITORED)

The agreed target will remain to reduce any over representation within any ethnic grouping to be in line with the demographic of the city.

YOUNG PEOPLE ENGAGED IN ETE

Addressing lack of engagement in Education Training and Employment remains a key priority for the service and is one to the two central performance targets for the new Community Youth Teams. Whilst performance continues to be reported nationally to the YJB which enables

YOT Family, Core City and regional comparison, performance is no longer monitored nationally. The reported figure is a combination of school and post school age young people. The YJS Partnership track each cohort separately in order to understand the need and resource required to address the Youth Justice NEET population.

The combined performance was 78.90% for 2011/12, which is 85.6% of school age children engaged in full time Education, Training and Employment (ETE) at the close of their YJS intervention, and 74.1% of young people above school age engaged. This is consistent with other services

in the country. The YJS continue to commission specific resources to work with this group of 16-18yrs to engage them in appropriate provision.

TARGET FOR 2012/13 (LOCALLY MONITORED)

Performance in relation to engagement in ETE will continue to be measured against an overall target of 83% of all young people completing programmes of intervention or released from custody. This measure will be monitored locally by and reported to the 0-19 Children and Young People's Partnership Board.

PERCENTAGE OF YOUNG PEOPLE ENGAGE IN EDUCATION, TRAINING AND EMPLOYMENTS BY THE END OF THEIR INTERVENTION:

	Sheffield	Doncaster	Rotherham	Barnsley	South Yorkshire
2007/08	82.60%	81.00%	77.50%	81.00%	69.40%
2008/09	80.60%	88.10%	72.60%	67.40%	77.18%
2009/10	81.50%	77.10%	68.20%	68.20%	71.10%
2010/11	82.60%	67.50%	68.40%	68.40%	68.90%
2011/12	78.90%	Not Available	Not Available	Not Available	Not Available

LOOKED AFTER CHILDREN (LAC) IN THE YOUTH JUSTICE SYSTEM (LOCALLY MONITORED)

11/12 was the first year that the Service adopted a specific target to reduce the number of Looked After Young People entering the Youth Justice System.

Based on a base line of 80 individual Looked After Young People for 2010/11 a target was agreed to reduce this group by 10%. As shown below, the actual reduction was 25%. Whilst much has been done across Children and Families to drive down this

number, specifically regarding joint work with Children's Homes and the Youth Justice Service, further analysis of the cohort in being undertaken to understand and capitalise of the learning from this year's reduction.

Whilst there are clearly a number of vulnerabilities as to why young people who are Looked After may be drawn into offending, the YJS and Children and Families remain committed to reducing this number.

In considering an appropriate target for Sheffield we have attempted to

review comparable cities in relation to both LAC and offending population, however there are no cities in either our statistical neighbours or our YJB family of local authorities that compare to our LAC population. Therefore, providing a benchmark against other local authorities is not effective.

The agreed target for 2012/13 is therefore set against our own LAC/ offending population using 10/11 as a benchmark. For 2012/13 the YJS Partnership Board has agreed a reduction target of 10%.

LAC

	2007/08	2008/09	2009/10	2010/11	2011/12
Number of LAC Young People receiving a Youth Justice Outcome	59	53	73	80	60
Actual difference from previous year	-10	-6	20	7	-20
Percentage difference from previous year	-14%	-10%	38%	9%	-25%

6 KEY PRIORITIES FOR THE SHEFFIELD YJS FOR 2012-2013

The YJB have confirmed that national performance measures for YJS will continue to relate to three key priorities:-

- Reduce first time entrants to the justice system (10-17 year olds receiving a reprimand, final warning or conviction)
- Reduce re-offending (percentage of juvenile offenders re-offending and frequency of reoffending per 100 offenders)
- Reduce the use of custody.

Progress against these areas will therefore be considered in judgements relating to overall service effectiveness and performance, and will also be considered in relation to identifying Services for inspection under the new HMIP Youth Justice Inspection Framework.

Set out below are the key priority areas for the Youth Justice Services delivery for 2012/13 as agreed by the Partnership Board.

In addition to our nationally monitored service priorities, the Youth Justice Service will also focus on:-

KEY PRIORITIES

1 REDUCING THE NUMBER YOUNG PEOPLE REMANDED TO CUSTODY WHILST AWAITING SENTENCE/TRIAL

By working with Partners to develop the range of alternatives to secure remand, including direct access to accommodation, fostering support etc, and by establishing a compliance panel to engage young people and parents at the early sign of failed compliance with court ordered requirements.

2 REDUCING DISPROPORTIONATELY WITHIN THE YOUTH JUSTICE SYSTEM IN SHEFFIELD

By developing the Services' understanding and analysis of this cohort through the use of the YJB disproportionality 'toolkit', sharing this information across Criminal Justice Partners in the city, and continuing to focus on early intervention and increased referrals to the Community Youth Team Prevention resources.

3 REDUCING THE NUMBER OF LOOKED AFTER CHILDREN PRESENT IN THE YOUTH JUSTICE SYSTEM

Through continuing the work already established between

the Children's Homes and Foster Carers across the city, to provide early support and avoid criminalisation where appropriate. Working with Police and Children and Families to identify those at risk and contribute to joint planning for moves and resettlement. The YJS will lead on developing and coordinating services to meet the priorities around vulnerable Looked After Children as set out within the cities Looked After Children Strategy.

4 ENGAGING BY YOUNG PEOPLE WHO OFFENDING IN SUITABLE EDUCATION, TRAINING AND EMPLOYMENT

By developing intervention programmes and, specifically, the range of arts based engagement programmes that had a good record in the service of supporting young people into progressive placements. Work closely with partners across LL,S&C on extending the offer to young people through the work being undertaken on Raising the Age of Participation.

5 DEVELOPING THE MULTI AGENCY RESPONSE TO GANG AND YOUTH VIOLENCE

By capitalising on the support over the coming year from

the Home Office EGYV programme, and exploring the potential to develop a joint 16 – 24 Transition to Adulthood team with the Probation Service, Police and other key Partners. Work with the local MAPPA Board to develop an effective Level 1 Panel managed by the YJS for young people identified as at risk of/from serious young violence.

6 EXTENDING SERVICE DELIVERY

Developing delivery within Star House alongside other key Youth Services to ensure that Services are available to Young People and their families when needed most.

7 DEVELOPING INTERVENTIONS FOR YOUNG PEOPLE WHO'S OFFENDING IS IDENTIFIED TO DOMESTIC VIOLENCE

By working together with the Community Youth Team to extend support to the Domestic Abuse Partnership by delivering specific services to Young People at risk of/from domestic abuse. Specifically, undertaking staff training and 'needs mapping' in relation to the instances of child to parent abuse.

7 LOCAL YOUTH OFFENDING INFORMATION

The data below shows the last two years in relation to key areas of Youth Offending.

TOP TWO OFFENCE TYPES

The top two offence types committed by Young People continue to be the Theft and Handling and Violence against the Person. There has been

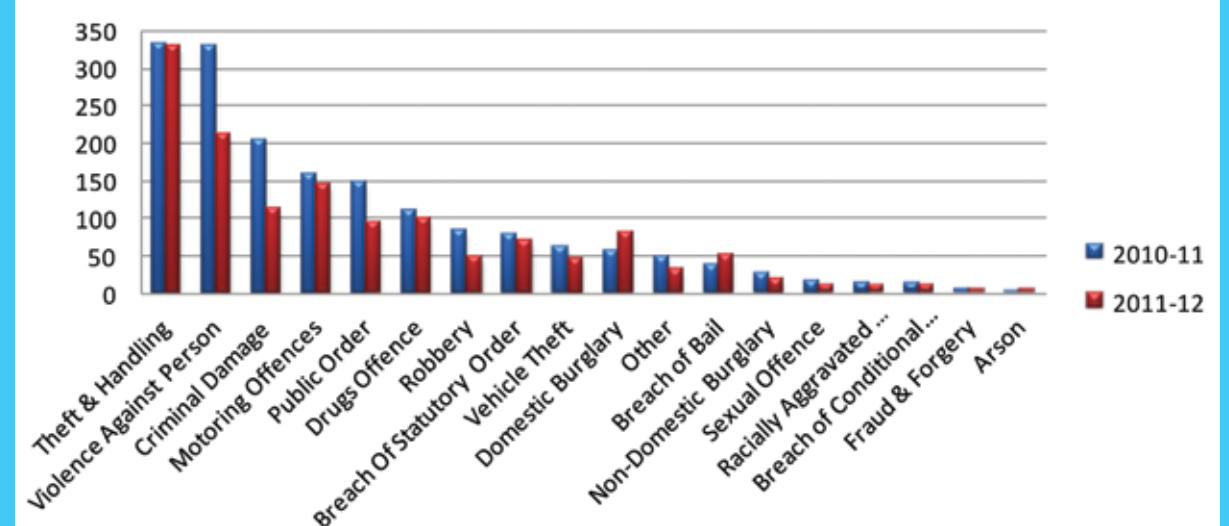
a significant decrease in Criminal Damage, which last year was overtaken by Motoring Offences as the third most prevalent offence type.

OFFENCE TYPE

Also shown is the fact that for boys the most prevalent offence type has changed over the past year from theft

and handling to violence against the person, whilst the predominant age has reduced slightly from 17 to 16. As for girls, theft and handling remains the most prevalent offence, while the age of first offence remains at 15yrs.

Graph showing number of offences for 2010-11 and 2011-12



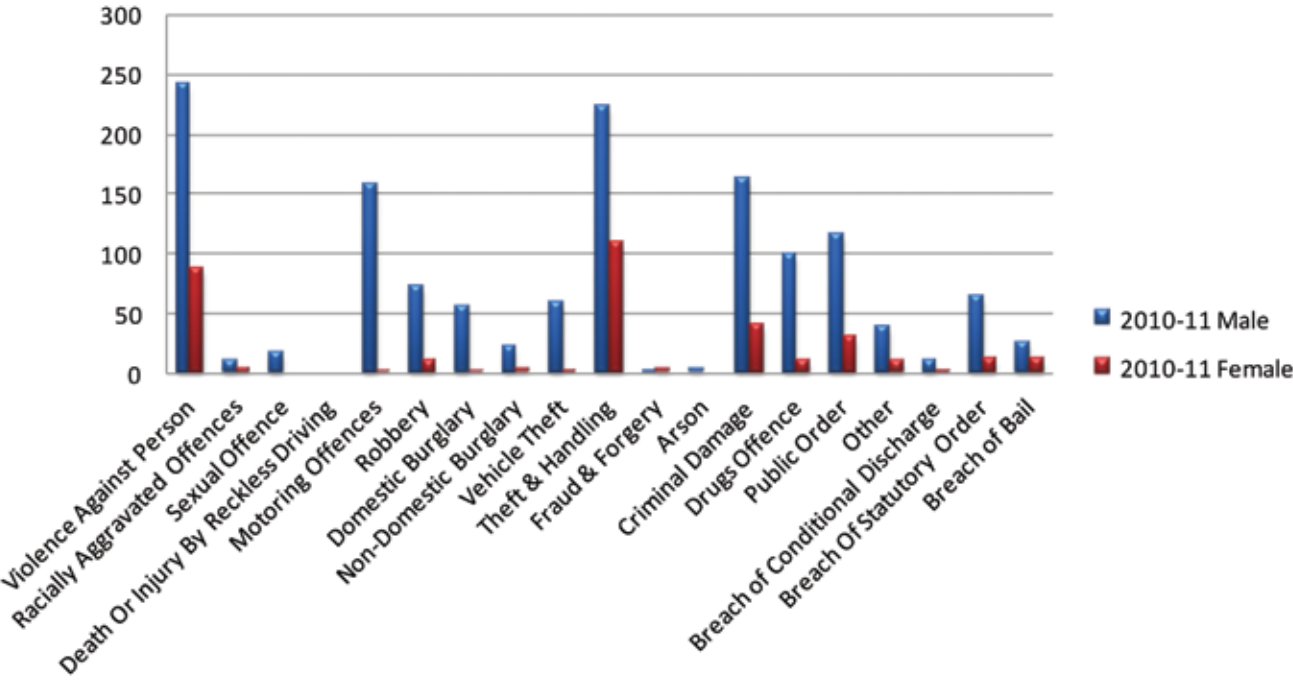
ASSET ASSESSMENTS
SCORES (AVERAGE)

A review of assessments considering the factors contributing to the risk of further offending shows that the

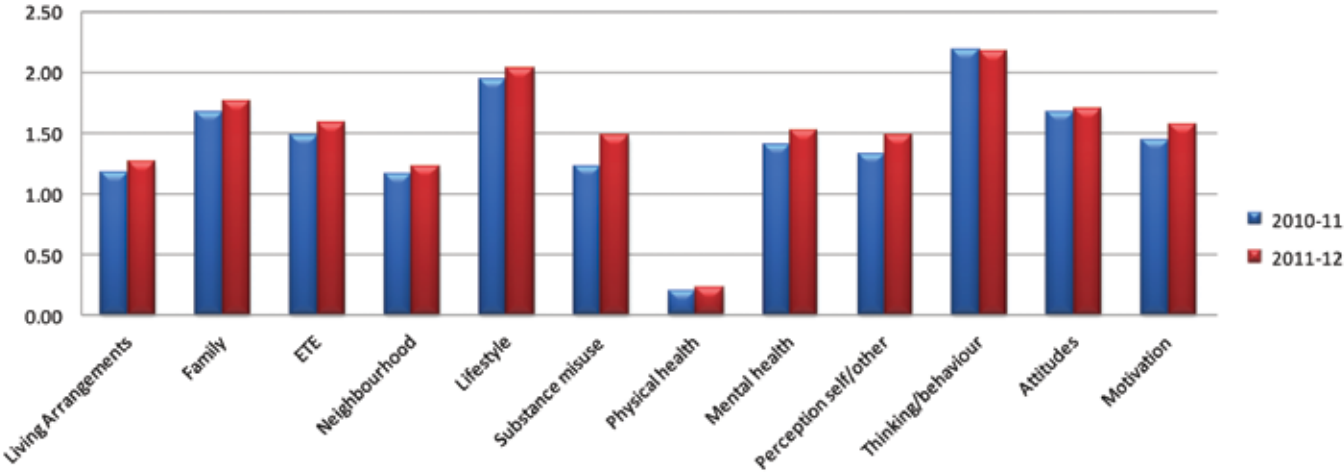
top four areas of intervention for Young People are Thinking and Behaviour, Lifestyle and Family and Attitudes. This information will be used by the Partnership Board to continually monitor the Youth Justice

Service over the coming year, and to inform Workforce Development, Commissioning and targeting of Resources, jointly with other Partners across the city.

Graph showing gender of offenders by offence type for 2010-11



Graph showing start asset average score for 2010 to 2012



Graph showing gender of offenders by offence type for 2011-12

